

Findings from Analysis of Nationwide Summary Statistics for 2021 Community Reinvestment Act Data Fact Sheet

This analysis is based on 2021 data compiled by the three federal banking agency members of the Federal Financial Institutions Examination Council (FFIEC) with Community Reinvestment Act (CRA) responsibilities — the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, and the Office of the Comptroller of the Currency. This analysis was conducted using data compiled for banks, savings and loan associations, and savings banks (collectively, “financial institutions”) reporting under the CRA regulations.

Background

The CRA requires the federal banking agencies to use their authority when examining financial institutions to encourage such institutions to help meet the credit needs of the local communities where the institutions are chartered, consistent with the safe and sound operations of such institutions. The regulations that implement the CRA require financial institutions with total assets at or above a mandatory reporting threshold to collect and report data regarding their small business and small farm lending and community development lending. The mandatory reporting threshold adjusts annually based on changes to the Consumer Price Index for Urban Wage Earners and Clerical Workers and for 2021 was \$1.322 billion.

Although the small business and small farm lending data reported under the CRA regulations provide useful information about such lending, they are less comprehensive than the data reported on home mortgage lending under the Home Mortgage Disclosure Act. For example, the CRA data:

- include information on loans originated or purchased, but not on applications denied;
- indicate whether a loan is extended to a borrower with annual revenues of \$1 million or less, but the data do not include demographic information about the applicant; and
- are aggregated into three categories based on loan size and reported at the census tract level, rather than loan-by-loan.

Interpreting the CRA data can be challenging. For example, financial institutions are asked to report the geographic location of the loan. If the proceeds of a small business loan are used in more than one location, the financial institution can record the loan location as either the address of the borrower’s business headquarters or the location where the loan proceeds are applied, as indicated by the borrower. However, these locations may have different socioeconomic characteristics.

Further, although the CRA data provide information on extensions of credit in a geographic area, they do not indicate the amount or nature of the overall demand for credit in that area. Consequently, caution should be used in drawing conclusions from analyses using only CRA data, as differences in loan volume across areas may reflect differences in local demand for credit. Indeed, CRA performance assessments by the supervisory agencies

focus on evaluating the volume and distribution of lending in the context of local credit needs.

Finally, the CRA small business and small farm lending data reported each year cover only a portion of the credit extended by financial institutions to small businesses and small farms. Banks and savings associations that do not report CRA data and nonbank financial institutions not covered by the CRA, such as commercial finance companies, also extend such loans.

General Description of the 2021 CRA Small Business and Small Farm Loan Data

For 2021, a total of 685 lenders reported data about originations and purchases of small loans (loans with original amounts of \$1 million or less) to businesses and farms, representing a 0.3 percent decrease from the 687 lenders reporting data for 2020 (see [Table 1](#)).¹ Of the 685 institutions reporting 2021 data, 106 had assets below the mandatory reporting threshold and reported either voluntarily or because they elected to be evaluated as a “large” institution during CRA examinations.²

Small business and small farm lending reported in the CRA data covers a significant share of small business and small farm lending by all financial institutions. Analysis of data from Consolidated Reports of Condition and Income submitted by financial institutions indicates that CRA reporters account for about 75.0 percent of small business loans outstanding (by dollars) and about 32.5 percent of small farm loans outstanding (by dollars) at financial institutions (see [Table 1](#)). Larger institutions account for most of the reported lending. During 2021, financial institutions with assets of \$1.322 billion or more (as of December 31, 2020) accounted for 99.3 percent (by dollars) of reported small business loan originations (see [Table 3](#)). The very largest institutions – 149 reporters with assets of \$10

¹ For the purposes of this table, reporters with assets of less than \$250 million are categorized as ‘small’; reporters with assets at or above the CRA reporting asset threshold for the given year (see <http://www.ffiec.gov/cra/reporter.htm>) are categorized as ‘large’; and the remainder of reporting institutions are categorized as ‘medium’. As a consequence of amendments to the CRA regulations, beginning in September 2005, financial institutions with assets below the mandatory reporting threshold (and, beginning in October 2004, savings associations with assets below that threshold) are not required to collect or report data on their small business or small farm lending. However, financial institutions with assets below the mandatory reporting threshold may voluntarily collect and report such information. In addition, financial institutions must report the information if they elect to be evaluated as “large” institutions during CRA examinations.

² Tables 3 and 5 indicate that 106 reporting institutions had assets as of December 31, 2020 below \$1.322 billion. The asset size threshold that triggers data collection and reporting is 1.322 billion as of December 31 of each of the two prior calendar years.

billion or more – accounted for about 70.1 percent of CRA reported small business loans originated in 2021 (by dollars, not shown in tables).

In the aggregate, about 9.4 million small business loans (originations and purchases) totaling nearly \$371 billion were reported in 2021 (see [Table 1](#)). The total number of loans (including purchases) and the number of loans originated both increased by 12.6 percent relative to 2020. The dollar amount of small business loans originated decreased by 21.0 percent. Regarding small farm loans, the number of originations increased by 26.4 percent, and the dollar amount decreased by 1.2 percent in 2021 from 2020.

The CRA data provide information about the size of small business and small farm loans. For small business loans, the maximum loan size reported is \$1 million; for small farm loans, the maximum is \$500,000. Measured by number of loan originations, about 92.0 percent of the small business loans and 83.8 percent of the small farm loans originated in 2021 were for amounts under \$100,000 (see [Table 2](#)). The distribution differs for the dollar amount of loans originated; about 35.5 percent of the small business loan dollars and about 31.5 percent of the small farm loan dollars were extended through loans of less than \$100,000 (see [Table 2](#)).

Loans to Smaller Businesses and Farms

The CRA data include information about loans to businesses or farms with revenues of \$1 million or less. Overall, about 47.1 percent of the number of reported small business loan originations (about 29.0 percent measured by dollar amount of loans) and 59.3 percent of the number of reported small farm loan originations (about 67.7 percent measured by dollar amount of loans) were extended to firms with revenues of \$1 million or less (see [Table 2](#)).

The Geographic Distribution of Small Business and Small Farm Lending

The availability of information about the geographic location of businesses and farms receiving credit provides an opportunity to examine the distribution of small business and small farm lending across areas grouped by socioeconomic and demographic characteristics. Information on the distribution of businesses and population provides some context within which to view these distributions.

CRA performance assessments include an analysis of the distribution of small business and small farm loans (of all types) across census tracts grouped into four relative income categories: low-, moderate-, middle-, and upper-income.³ Overall, the distribution of the

³ For purposes of the regulations, a low-income census tract has a median family income that is less than 50 percent of the median family income for the broader area (the metropolitan area containing the tract or the entire non-metropolitan area of the state); a moderate-income census tract, 50 percent to less than 80 percent; a middle-income census tract, 80 percent to less than 120 percent; and an upper-income census tract, 120 percent

number (see [Table 4.1](#)) and the dollar amounts (see [Table 4.2](#)) of small business loans across these categories largely parallels the distribution of population and businesses across these four income groups, although lending activity in upper-income areas exceeds the share of businesses and population in such areas.⁴ For example, low-income census tracts include about 6.6 and 5.3 percent of the population and businesses respectively, and accounted for about 5.3 percent of the number and 6.0 percent of the total dollar amount of small business loans in 2021.⁵ Upper-income census tracts include about 28.3 percent of the population and about 35.5 percent of the businesses, and had about 38.0 percent of the number and 37.1 percent of the total dollar amount of small business loans in 2021. The share of reported loans by dollar amount going to upper income tracts has been similar in previous years.

Community Development Lending

Financial Institutions reporting CRA data disclose the number and dollar amount of their community development loans. Among the 685 institutions reporting for 2021, 618 institutions reported community development lending activity (see [Table 5](#)). As in previous years, in 2021 lenders with assets that met or exceeded the mandatory reporting threshold (\$1.322 billion in 2021) extended the vast majority of reported community development loans. Overall, all lenders over the reporting threshold reported over \$151 billion in community development loans in 2021, a 10.1 percent decrease from the amount reported in 2020.

or more. Data regarding census tract income categories are derived from the 2015 5-year American Community Survey. For more information refer to <http://www.census.gov/acs/>.

⁴ Beginning in 1998, institutions filing CRA data were allowed to report that the census tract location of a firm or farm receiving a loan was unknown. For 2021, about 1 percent of the reported small business loans by both number and dollar amount included such a designation.

⁵ Data on the share of population across census tract income categories are derived from the 2015 5-year American Community Survey. Data on the share of businesses across census tract income categories are derived from information from Dun and Bradstreet files of businesses. Calculations exclude agricultural-related firms.